

# Meeting Our Commitments

*Accountability report  
of the Government of Spain*

December 2022



GOBIERNO  
DE ESPAÑA





## Executive Summary

### Background

At the beginning of this term of Parliament, the President of the Government undertook the commitment to give the general public regular account of the Government's actions.

As in previous editions, the present report, **Meeting Our Commitments**, reflects this commitment, systematically describing the progress made towards meeting the commitments undertaken by the Government up to 31 December 2022, as well as the forecast for the second half of 2023.

This report also summarizes the initiatives launched by the Government to address the crisis sparked by the Russian invasion of Ukraine, especially to counter rising energy prices and inflation, and the status of measures announced by the President of the Government during the latest State of the Nation parliamentary debate, in terms of their approval or development.

As with the previous four editions of **Meeting Our Commitments**, a dissemination exercise was undertaken, informing the public of the Government's action and of the achievement of commitments from a global, sectoral and territorial perspective. All of the information corresponding to each of these areas will be available on the website of the Presidency of the Government.

Likewise, work is still being done to institutionalize and consolidate accountability exercises, with reporting actions at the international level and, in Spain, targeting our country's main interest groups, civil society, the media, and academia.

The methodology applied to prepare this report has been consolidated and validated by a group of experts, as has been the case of the previous editions. Constant improvements in this accountability exercise remain an ongoing effort.

In this six-month period, the dynamic graphic display panel on the **Meeting Our Commitments** microsite has been consolidated with two information boards, organized into different spheres, together with a downloadable open data file.



## Updating of commitments

- In the second half of 2022, **19 new commitments have been included, 10** of them undertaken by the President of the Government during the State of the Nation parliamentary debate of 12 July 2022, stemming from the consequences of the Ukraine war crisis, and which, together with the 13 commitments undertaken during the first half of 2022, make the total number of commitments amount to **1,513** as at 31 December 2022.
- During the second half of 2022, **not a single commitment was relinquished**, so the 12 commitments existing as of July were maintained.

## Global assessment of commitments met

- **COMMITMENTS MET.** Since taking office, the Government has adopted 1,513 commitments, of which 66.8% have already been met, with this figure expected to rise to 72.9% over the next six months.
- **DEVIATION WITH REGARD TO THE JUNE FORECAST.** Of the 1,494 commitments existing in the preceding six-month period, 67.1% have been achieved. Therefore, in comparable terms, the result achieved exceeds the forecast announced in July by 6.1%.
- **YEAR-ON-YEAR EVOLUTION.** During 2022, 24.1% of all commitments, 23.0% of the commitments undertaken during the President of the Government's investiture address, and 24.5% of the commitments formalized by the Progressive Coalition Agreement, were met.
- **COMMITMENTS ACTIVATED.** If the commitments on which work is currently underway are added to those already met, nearly all of the commitments have been activated; namely, 98.0% of the total.
- **INVESTITURE ADDRESS.** 73.2% of the commitments solemnly undertaken by the President of the Government at Parliament have already been met.
- **PROGRESSIVE COALITION AGREEMENT.** Of the 428 commitments deriving from this coalition agreement, 68.9% have already been met, with this figure forecast to increase to 75.9% by July 2023. In this sphere, the forecast made in the preceding six-month period has been exceeded by 6.3%.
- **RECOVERY, TRANSFORMATION AND RESILIENCE PLAN.** As at 31 December, 52.5% of the commitments linked to the Recovery, Transformation and Resilience Plan (RTRP) have been met, and it is forecast that this figure will have reached 61.1% by July 2023.



Table 1. Assessment of commitments met at 31 December 2022.

Source of commitment [no. of commitments]	Commitments met as of Dec-22	Forecast of commitments for Jun-23
<b>Total</b> [1,513]	66.8%	72.9%
Investiture address [239]	73.2%	80.3%
PSOE-UP progressive coalition agreement [428]	68.9%	75.9%
Other investiture agreements [161]	57.8%	60.9%
Commitments related to the RTRP [316]	52.5%	61.1%
Public statements and declarations [747]	73.9%	79.7%

Table 2. Assessment and deviation with regard to the forecast of commitments met of  
the July 2022 report.

Source of commitment [No. of commitments in Jun-22]	Forecast of commitments made in Jun-22 for Dec-22	Commitments met as of Dec-22 (of those existing as of Jun-22)	Deviation with regard to the forecast
<b>Total</b> [1,494]	61.0%	67.1%	<b>+6.1%</b>
Investiture address [239]	66.9%	73.2%	<b>+6.3%</b>
PSOE-UP progressive coalition agreement [428]	62.6%	68.9%	<b>+6.3%</b>
Other investiture agreements [161]	54.0%	57.8%	<b>+3.7%</b>
Commitments related to the RTRP [316]	48.1%	52.5%	<b>+4.4%</b>
Public statements and declarations [728]	67.7%	74.6%	<b>+6.9%</b>



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## Part I. Description of the accountability exercise



## 1. Introduction

This fifth edition of **Meeting Our Commitments** presents the progress made, at **31 December 2022**, towards meeting the commitments undertaken by the Government of Spain upon and since taking office, and also analyses year-on-year progress for 2021-2022. This accountability exercise maintains the Government's commitment to regularly present updated information on the achievement of its commitments, and to report on the progress made.

A section is included summarizing the initiatives launched throughout 2022 to address the economic and social consequences of the crisis caused by the war in Ukraine, and the status of measures announced by the President of the Government during the latest State of the Nation parliamentary debate, in terms of their approval or development.

The purpose of this accountability exercise, inspired by the **principle of meeting expectations or giving explanations, is to underline the value of keeping one's word**, and thereby:

- Enhancing the **quality of our democracy** and advancing the culture of **public governance**;
- **Combating political disaffection** by submitting the Government's actions to public scrutiny; and
- Developing an **institutional learning** process enriched by public debate.

The report is being published together with all the corresponding explanatory documentation and appendices, in addition to an open database on (i) the commitments adopted since the investiture and throughout the term of Parliament; (ii) the achievement criteria, as key elements for determining when a commitment can be considered to have been met; (iii) the initiatives carried out to achieve those commitments and their sources of verification; and (iv) the corresponding status of each commitment. Moreover, the open database includes a display panel that classifies commitments by topic, enabling the public to analyse those sectoral spheres that are most relevant to their specific preferences or priorities.

**Meeting Our Commitments** and the attendant accountability exercise are aligned with the democratic principle and fundamental right of political participation established by the Spanish Constitution and the European Union, with the aim of strengthening the direct relationship between the Executive and the public. This exercise voluntarily offers detailed, systematic information on the Government's actions to enrich public debate and to offer additional elements for analysis and control. The aim is to facilitate better monitoring of the Government's actions through





greater transparency, greater public responsibility, and greater public scrutiny of the decisions adopted, making all of this information available to the public.

## 2. Background

In his investiture address, the President of the Government of Spain undertook the commitment to be accountable to the public with regard to the progress of the Government's actions.

Consequently, the President of the Government has presented five accountability reports on the achievement of these commitments: the first in December 2020, the second and third at the end of each semester in 2021, the fourth covering the first half of 2022, and the fifth and last to date in the present report and actions associated therewith in December 2022 and January 2023.

**This initiative is a new one in the history of our democracy: a progress report based on the systematic analysis of achievement of the commitments undertaken since the beginning of the current term of Parliament. This exercise has become a part of the Government's working dynamic, and continues to be carried out as a matter of course.**

For each edition of the report, all of its documentation is uploaded onto the **Meeting Our Commitments** microsite, on the Presidency of the Government website, making available to the public: (i) the report presented by the President of the Government; (ii) two appendices containing supplementary information, in particular, the methodological bases of the exercise; (iii) an executive report and a report highlighting the **most significant initiatives** implemented; and (iv) an open database including an **analysis of the 1,513 commitments**, their achievement criteria and degree of achievement and the initiatives undertaken to achieve them. Also included is a graphic display panel that presents information on the commitments and their achievement by different categories, to enable the public to analyse those topics most relevant to their specific preferences or priorities.

The day after each presentation, the second level of accountability is activated with the **publication of a sectoral assessment by each ministry.**

Several days later, the accountability process is concluded with the **presentation of territorial assessments by all of the regional delegates of the Government.**

These sectoral assessments and the reports and other territorial dissemination material are available to the public on the **Meeting Our Commitments** microsite. The reports are uploaded in Spanish, English and French versions.

The Accountability Unit (hereinafter, the AU) of the Presidency of the Government is responsible for monitoring and overseeing the programming and implementation of



Government activity, and with compiling the information and managing the mechanisms necessary to ensure the accountability of the Government's action.

### 3. Methodological summary

The accountability exercise is carried out by the AU, which reports to Secretariat-General for the Office of the Presidency of the Government.

The accountability exercise comprises the following tasks:

- **Identifying, systematizing, updating and analysing the commitments** undertaken by the Government at the investiture of its President and throughout the current term of Parliament.
- Defining the **achievement criteria** for each commitment, to determine whether these have been met.
- **Monitoring and overseeing the initiatives** implemented by the Government.
- **Pre-analysing the extent to which the commitments have been met.**
- **Pooling information** with the ministries.
- **Preparing the *Meeting Our Commitments* report**, which contains the periodic update of the status of commitments.
- Preparing the **sectoral and territorial** accountability assessment.
- Preparing the **open data, information materials and display instruments** that accompany the accountability exercise.

The methodological bases contained in part I of **Appendix I** describe the grounds, criteria and processes corresponding to each stage and have been updated in this fifth edition to incorporate the improvements, recommendations and suggestions made by the group of experts who form the **Methodological Analysis Group (hereinafter, Analysis Group)**.

The updated methodological bases have once again been validated, thus **guaranteeing the objectivity and quality of the exercise**. The members of the gender-balanced Analysis Group, are specialists in complementary areas and come from universities located in different regions of Spain. Part II of **Appendix I** describes in detail the collaboration between the AU and the Analysis Group.

As in previous exercises, in addition to the global ***Meeting Our Commitments*** report, the **ministries will present their sectoral assessments**, followed, thirdly, by a **presentation of the territorial assessments by all of the Government delegates**.

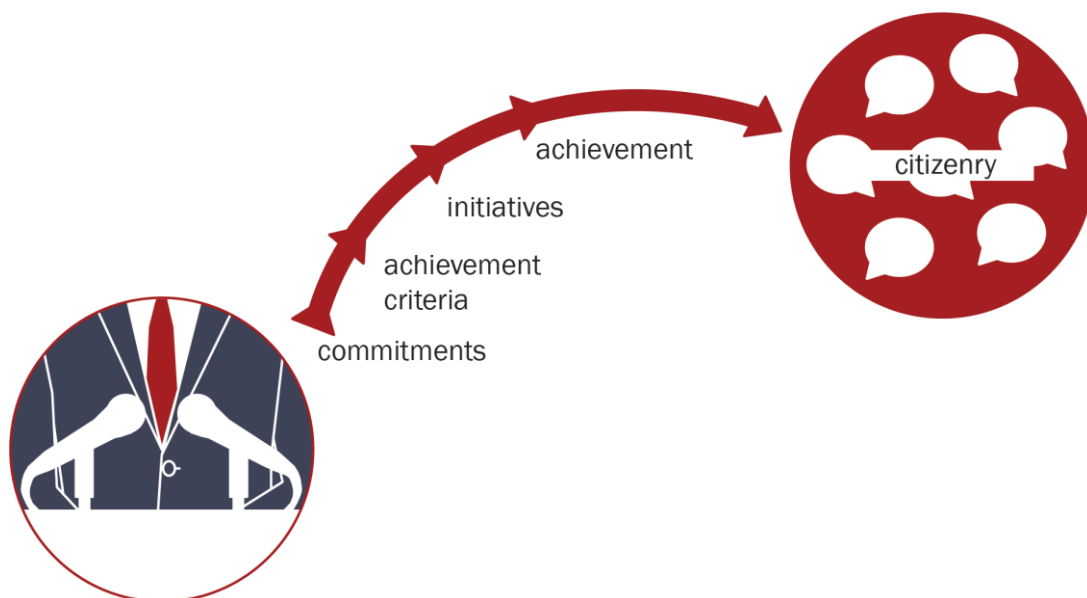
Lastly, work is still being done to gradually institutionalize and consolidate this accountability exercise, with different **national and international awareness-raising**

**actions.** Noteworthy in the second half of 2022 was the presentation in July of the **Meeting Our Commitments** report to **members of the Congress and the Senate**, and to the **spokespersons of all of the parliamentary groups in both chambers**. This measure aims to raise awareness of accountability in the legislative branch by providing lawmakers with detailed information of the Government's commitments, their status, and the initiatives carried out by the Government, and to promote the use of this information by both chambers in the exercise of their duties. Part III of **Appendix I** contains a list of all the actions carried out to this end.

#### 4. Key concepts of the accountability exercise

This section presents the key concepts of the methodology of the accountability exercise, as a process of meeting commitments by carrying out initiatives for that purpose.

Graph 1. Commitment process.

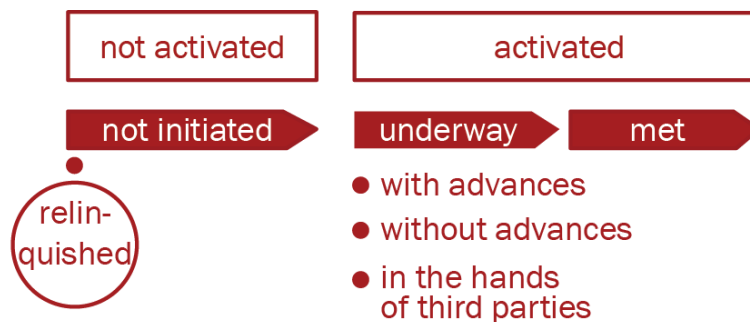


- A commitment is any obligation, promise, or statement of intent explicitly expressed by the Government in response to a specific public need or problem.
- The origin or sources of commitments may be:
  - (i) the **investiture address** of the President of the Government;
  - (ii) the **agreements formalized between the political groups** that voted in favour of or facilitated the investiture;
  - (iii) any **address, statement, or decision** by the President of the Government or the Ministers; and

(iv) **cross-cutting Governmental plans or strategies** that set forth a roadmap for the entire Government for the medium or long term.

- The commitments are updated in keeping with the new needs and political challenges, and the incorporation of new targets and lines of action. Thus, new commitments may be identified, or existing commitments may be reformulated. In all cases, the reasons for the update are explained in the accountability exercise.
- The possible options regarding the achievement status of each commitment are as follows:
  - **Not activated:** when, as yet, no initiative has been undertaken to fulfil it.
  - **Activated:** when initiatives have been taken to fulfil it. In this case, a distinction is made between four sub-statuses:
    - **Underway - without advances:** when initiatives linked to the commitment have been carried out in the past, but in the six-month period of reference no additional initiatives have been carried out, or those already initiated have not been continued.
    - **Underway - with advances:** when actions or initiatives have been carried out and led to progress in the six-month period of reference.
    - **Underway - in the hands of third parties:** when the action required to further or to meet the commitment is no longer solely the responsibility of the Government, because a specific milestone or procedure falls outside the scope of its duties and authority.

This is the case of commitments that require the approval of an Act of Parliament. These commitments enter the category of “Underway – in the hands of third parties” upon being submitted for enactment by Parliament; i.e., once the Council of Ministers has sent the bill to Parliament. The same is true, among other cases, of those commitments on which the Government cannot make headway until the completion of certain procedures in EU institutions.
  - **Met:** when the result or output defined in the commitment has been achieved or, in the case of commitments requiring prolonged action and involving complex goals, when initiatives have been implemented to attain these goals.
- **Relinquished:** when it is decided that a formulated commitment is no longer valid for this term of Parliament and it is therefore ruled out, providing grounds for this decision.

Graph 2. *Statuses of commitments.*

## 5. Consolidating key characteristics of the accountability exercise

### 5.1. Methodological evolution

The methodology applied to the exercise is fully consolidated, although it is continually being improved. Progress continues on the study and implementation of the **recommendations made by the experts of the Analysis Group**, and set forth in the previously published reports.

The Analysis Group has continued to be active in the second half of 2022, although it has focused on **awareness-raising regarding the accountability exercise**.

All the information relating to the methodology used, any changes with respect to the previous report, and the expansion and development of the work of the Analysis Group can be consulted in **Appendix I**.

### 5.2. Contents

All of the new material that was introduced in previous reports has been consolidated in this accountability exercise, including the following: (i) the **presentation and graphic display of information to the public**, with two panels of outcomes, the most recent based on **41 search topics** that facilitate interaction and user-friendly engagement with the information; and (ii) the open database, featuring each of the commitments and its **achievement criteria**, as well as its **verification source** or sources, to reliably determine what has been done to meet that commitment. The information contained in the open data file, indicating the different classifications for each commitment, was the source of the results presented in this report.

### 5.3. Internal management tool

Work continues on the **maintenance and implementation of improvements** in the software tool **TELEOS**, which provides operational support for the accountability exercise.

## Part II. Presentation of the results of the accountability exercise



## 6. Response to the economic consequences of the crisis caused by the war in Ukraine and measures announced during the State of the Nation debate

During 2022, progress has continued to neutralize the consequences of the Covid-19 crisis and to manage the Recovery, Transformation and Resilience Plan (RTRP). Meanwhile, a new challenge was faced: countering the consequences in terms of energy supply and inflation sparked by the crisis caused by the Russian invasion of Ukraine.

From 24 February 2022, when Vladimir Putin ordered the invasion of Ukraine, the position of the Government of Spain, and its actions, have been clear: first, with total support for the Ukrainian people, taking in refugees from that country; and later, with the approval of different social protection and economic initiatives for Spain, detailed below. Soon, implementation is to begin of the measures most recently approved, at the end of December 2022.

### **Protection of Ukrainian refugees**

- The National Police has activated 71 stations to process temporary protection status for persons displaced by the war in Ukraine, related to the activation, for the first time in history, of the European Union Temporary Protection Directive.
- An innovative procedure has been implemented enabling displaced persons to quickly obtain the documents they need, enabling them to obtain benefits, such as a Foreigner Identification Number.
- As of 22 December 2022, a total of 160,017 temporary protection requests have been granted, of which 35% corresponded to children.
- Grants have been approved totalling 406.1 million euros to strengthen the International Protection Processing System.
- Through the National Health System of Spain, Ukraine was provided access to more than 5,000 hospital beds in all of the Spanish regions and autonomous cities, as well as medical supplies, drugs, and respirators.
- Action Guidelines were approved for the arrival of displaced persons from Ukraine, with the aim of guaranteeing them equitable, coordinated treatment throughout the National Health System.
- A Royal Decree was approved regulating the granting of direct assistance to certain public universities and to the Conference of Rectors of Spanish Universities under the aegis of the University-Refugee Action Plan, to host students, researchers, and academic administrators and service staff.
- An agreement was approved for the distribution of funds amongst the different Spanish regions to finance the costs of admitting children displaced by the war

in Ukraine to school. A website, including a version in Ukrainian, was created titled “Education for displaced Ukrainians in Spain”, providing information for new students from Ukraine about the Spanish educational system and their incorporation into that system.

- More than 40 transport operations have been conducted through Poland to provide military materiel, medical equipment, and humanitarian assistance from Spain to Ukraine. Support has also been provided for 14 humanitarian flights enabling more than 600 persons to leave the country.

### **Social protection and economic initiatives in Spain**

Approval of the National Plan in response to the economic and social consequences of the war in Ukraine, comprising a package of urgent measures supporting vulnerable groups and the production sectors that have been hit the hardest, guaranteeing the supply and lowering the price of fuel and electricity. This first National Plan has been further strengthened with the subsequent approval of different initiatives.

The most noteworthy measures approved by the Government in this area are the following:

- The Royal Decree-Law creating a mechanism to limit the price of gas and lower the price of electricity on the Iberian Peninsula (known as the Iberian Mechanism).
- The Energy Security Plan, which includes 73 measures to mitigate rising energy prices, such as the following:
  - The creation of an energy justice electricity grant, with a 40% discount over the regulated energy rate (known as the “voluntary price for small consumers”, or PVPC).
  - An increase in the discounts of the already existing “social grant”, of up to 65%, for consumers in a vulnerable situation, and up to 80% for those in a severely vulnerable situation.
  - The creation of a regulated rate (known in Spain as the “tariff of last resort” or TUR), for boilers in apartment buildings.
  - The extension of the reduction of gas prices until December 2023.
  - The approval of flexibility mechanisms in natural gas contracting.
  - The approval of fiscal flexibility measures to promote self-consumption installations.
  - The lowering of the value-added tax (VAT) on gas from the current 21% to a super-reduced rate of 5%.
- A transitory 15% increase, until the end of the year, for minimum income schemes and for non-contributory retirement and disability pensions.





- The extension until 31 December 2022 of what is known as the social shield against evictions and to guarantee water and electricity supply.
- A one-off payment of 200 euros to individuals with low incomes, both those in work and unemployed persons registered at their local employment office.
- A Code of Good Practice for mortgages, to mitigate the rise in interest rates on the mortgages of families in a vulnerable situation or middle-class families at risk of vulnerability, providing facilities for the early amortization of credits and the conversion of variable-rate mortgages to fixed-rate mortgages.
- A rebate of 100% on all travel cards for the suburban and medium-distance rail services operated by Renfe, from 1 September 2022 to the end of 2023.
- A discount of 0.20 euros per litre of fuel, including diesel, gasoline, gas and AdBlue.
- Direct grants for businesses and independent contractors especially hard-hit by the rise in fuel prices, totalling 450 million euros, of 1,250 euros per lorry, 900 per bus, 500 per van or ambulance, and 300 per light commercial vehicle (taxi and chauffeur-driven rentals); and an extraordinary credit to double the amounts for assistance to hauliers leaving the profession, to enable a larger number of older self-employed hauliers to retire with greater resources.
- Awarding a monthly supplementary grant of 100 euros to all students over 16 years of age who already have a grant, to continue to guarantee equal opportunities and ensure that no students are obliged to abandon their studies for economic reasons.
- A temporary tax on credit institutions of 4.8% on net amounts or on the margin of interests or commissions, applicable to those entities billing more than 800 million euros for these items.
- A windfall tax on major electricity, gas, and oil companies, of 1.2% on their sales in Spain (excluding regulated services), applicable to those corporations with annual revenues of more than 1 billion euros.
- A “solidarity tax” on large fortunes, those with a net worth higher than 3 million euros, for 2023 and 2024. These individuals will only pay the tax on the part of their estate not already taxed by their Autonomous Community (Spain's self-governing regions) of residence.
- A 2% limit on the annual increases stipulated in housing rental contracts.
- A 1.5% increase in the 2022 salaries for public employees, agreed within the framework of the Civil Service General Negotiating Table.



## **Measures announced during the State of the Nation debate on 12 July 2022**

Moreover, as announced by the President of the Government during the State of the Nation parliamentary debate on 12 July 2022, the following measures have been adopted:

- Financing for the School Code 4.0. Programme for Early Years, Primary Education, and Compulsory Secondary Education, to help students develop their digital skills.
- The approval of the Draft Bill of the Basic Act on Forest Firefighters, a basic nationwide regulatory framework for fire prevention and firefighting personnel, in collaboration with all the relevant public administrations. Moreover, a Draft Bill of the Basic Statute for Environmental and Forest Rangers was approved.
- An Act was approved establishing the regulations for the application of the new European Commission Common Agricultural Policy (CAP) and its Strategic Plan.
- Approval of a Bill on Sustainable Mobility to promote the modernization of the economy, a procedure now moving through the Congress of Deputies.
- Approval of a Draft Bill of the Industry Act, strengthening the role of industry in the socio-economic structure of Spain, as well as its contribution to the dual green and digital transition, promoting strategic industrial sovereignty and adopting industrial policy instruments to improve the international competitiveness of Spanish industry.
- In the City of Madrid, the initiative known as “Operation Campamento” was unblocked with the formalization of a protocol for collaboration between the Ministry of Defence and the Ministry of Transport, Mobility and the Urban Agenda, ceding land under the control of the military for the construction of 12,000 housing units, of which at least 60% will be protected housing.
- Comprehensive plans have been approved for the socio-economic development of the Autonomous Cities of Ceuta and Melilla, with investments of more than 350 million euros for each city, to guarantee opportunities for economic growth and social cohesion in these territories.
- Efforts will continue to strengthen the National Health System, with the stabilization of the employment status of health professionals and the upcoming creation of the National Public Health Centre.

## 7. Alignment of the commitments with the SDGs

The distribution of the commitments undertaken by the Government has been shown from the perspective of their links to the 17 Sustainable Development Goals (SDGs) and, therefore, to the 2030 Agenda. Each commitment can be linked to a maximum of three SDGs.

Graph 3. Sustainable Development Goals.

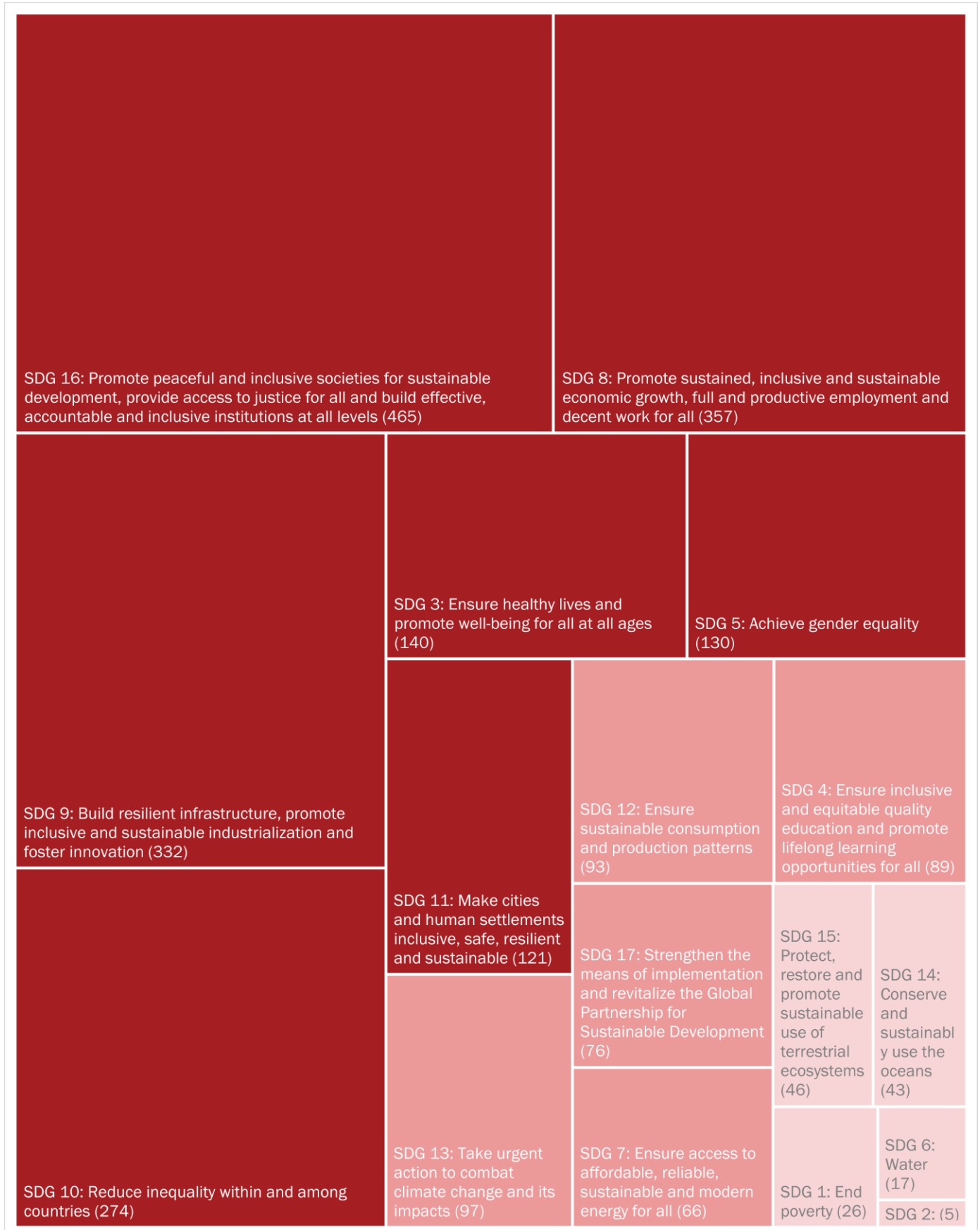


This distribution of the commitments with regard to the SDGs can be observed in Graph 4, which shows, in parentheses, the number of commitments linked to each SDG.

As in prior accountability exercises, the vast majority of the commitments are linked to SDGs 16, 8, and 9, regarding the achievement, respectively, of inclusive societies, sustained economic growth, and sustainable and innovative industrialization. The next SDG linked to the highest number of commitments is SDG 10, regarding the reduction of inequality within and between countries. Due to its large difference regarding the next SDG in terms of linked commitments—specifically, SDG 3 regarding health and well-being—this overall distribution is not expected to change significantly over the rest of the current term of Parliament, due to the unlikelihood of new commitments.



Graph 4. Alignment of the commitments with the SDGs.



## 8. Achievement of commitments

### 8.1. Year-on-year assessment of commitments undertaken

The year-on-year assessment of the status of commitments over the course of 2022 reflects the Government's determined efforts to meet its commitments, despite simultaneously facing high inflation and the economic and social impact of the war in Ukraine.

This effort, together with the launching of many of the measures including the RTRP, has brought significant progress on meeting commitments and activating new ones. Table 3 shows the new commitments undertaken in 2022, classified by their source, and the degree of achievement of those set forth in the investiture address of the President of the Government, different agreements, and those linked to the RTRP.

Table 3. Annual assessment of the number and achievement of the commitments undertaken 2022.

Source of commitment	No. Dec-21	No. Dec-22	New in 2022	Met as of Dec-21	Met as of Dec-22	Met in 2022
Total	1,481	1,513	32	42.7%	66.8%	24.1%
Investiture address		239		50.2%	73.2%	23.0%
PSOE-UP Progressive Coalition Agreement		428		44.4%	68.9%	24.5%
Other investiture agreements		161		41.6%	57.8%	16.2%
Commitments related to the RTRP		316		27.5%	52.5%	25.0%
Other sources	715	747	32	48.3%	73.9%	25.6%

The above information indicates that the average annual achievement rate of commitments was approximately 24% in 2022. In 2021 it was 20%, meaning that if a similar pace is maintained in 2023, it could be estimated that by the end of the first half of 2023, the overall achievement rate could reach 77%, with approximately 83% for the investiture commitments and 79% for the commitments stemming from the Progressive Coalition Agreement. It is noted that in the case of commitments linked to the RTRP, there could be a certain slowdown in progress on achieving them

because conditions, targets, or objectives may be set for the end of the current term of Parliament, or even beyond.

## 8.2. Overall assessment of commitments undertaken

The overall total of commitments undertaken by the Government is **1,513**, with the addition of 19 commitments between July 2022 and the end of the year, meaning an annual increase of 2.2% (32 more commitments in 2022 than in 2021), mostly owing to the crisis sparked by the war in Ukraine or to specific declarations by members of the Government. **Appendix II** presents an update of the number of commitments.

**Relinquished commitments total 12.** This number has remained unchanged since the figure of July 2022. The number of commitments relinquished since the beginning of the current term of Parliament represents barely 0.8% of the total of commitments undertaken. This information is also detailed in **Appendix II**.

Table 4 reflects the variations with respect to July and the percentage of commitments that have been met as at 31 December, in addition to a forecast of the total percentage of commitments that will have been met by 30 June 2023.

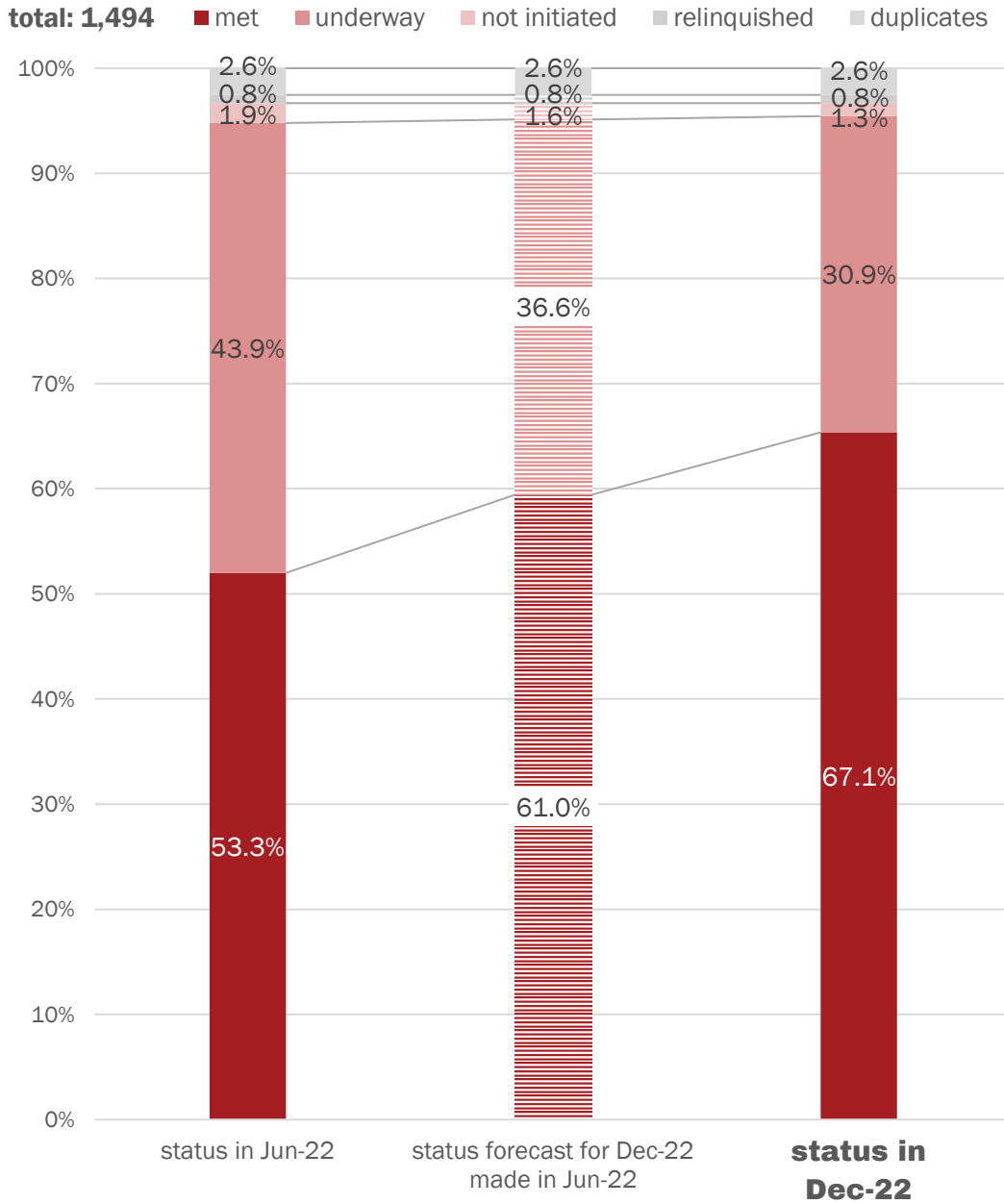
Table 4. Status of commitments.

Commitments	Underway			Met		
	Jun-22	Dec-22*	Forecast Jun-23	Jun-22	Dec-22	Forecast Jun-23
Number (% of the total)	656 (43.9%)	471 (31.1%)	380 (25.1%)	797 (53.3%)	1,011 (66.8%)	1,103 (72.9%)
Total for each six-month period	1,494	1,513	1,513	1,494	1,513	1,513

*Commitments underway at Dec-22			
Without advances	With advances	In the hands of third parties	Total
30 (2.0%)	382 (25.2%)	59 (3.9%)	471 (31.1%)

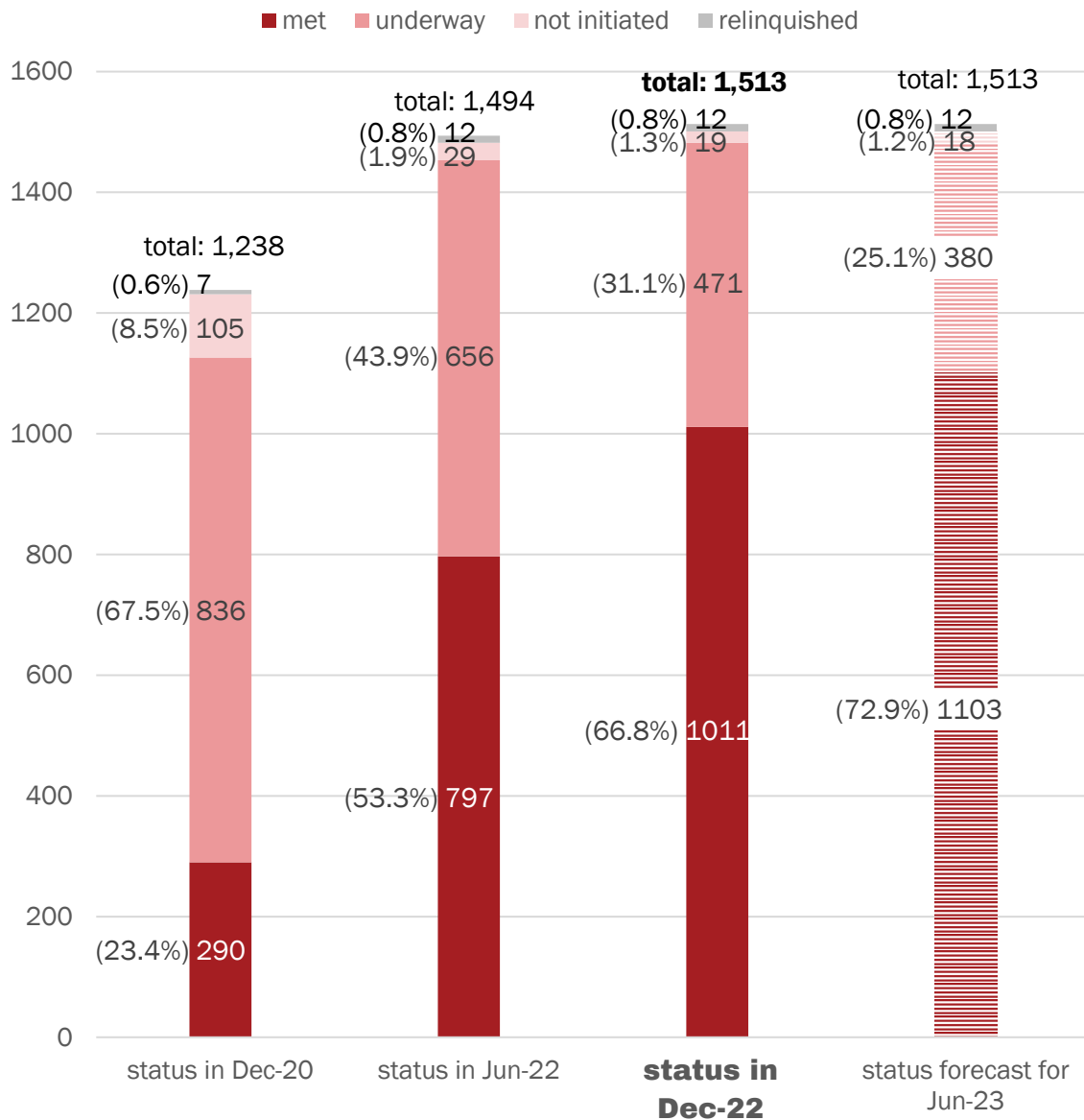
The **rate of activated** commitments, meaning those that have been met or are underway, **is currently 98%**, i.e., nearly all of the commitments undertaken. This situation remains unchanged since the previous six-month period.

Graph 5. Deviation with regard to the forecast.



These results mean that the **forecast made in July has been comfortably met** in this period, as reflected in Graph 5; in fact, it has been exceeded by 6.1%. Nevertheless, it also **shows a certain slowdown in achievement for the next six-month period**, owing to a large extent to the impact of new commitments, especially those linked to the RTRP, and those recently undertaken to address the crisis caused by the war in Ukraine, so that these commitments will not be met until sometime in 2023.

Graph 6. Progress made on commitments.



### 8.3. Status of commitments, by source

Commitments may originate from the following sources:

- Investiture address.
- PSOE (Spanish Socialist Workers' Party)-Unidas Podemos progressive coalition Agreement.
- Other agreements formalized to attain support for the investiture.
- Presentation of the ministries' strategic lines of action.



- Measures from the Recovery, Transformation and Resilience Plan (RTRP).
- Other sources: agreements, interviews, statements, etc.

Most of the commitments from the investiture address are duplicated in the Progressive Coalition Agreement or in agreements with other political groups. This is why the total number of commitments, all of which are different, does not coincide with the sum of commitments by source. Likewise, some of the commitments related to the RTRP may also be associated with other sources.

### 8.3.1. Investiture address (delivered on 4 January 2020)

The status of commitments is reflected in the following tables and graphs, which show that the percentage of commitments met in the second half of 2022 **exceeded the amount forecast in the first half of 2022 by 6.3%**.

The rate of advances made in 2022 towards meeting commitments undertaken in the investiture address was 23.0% of the total.

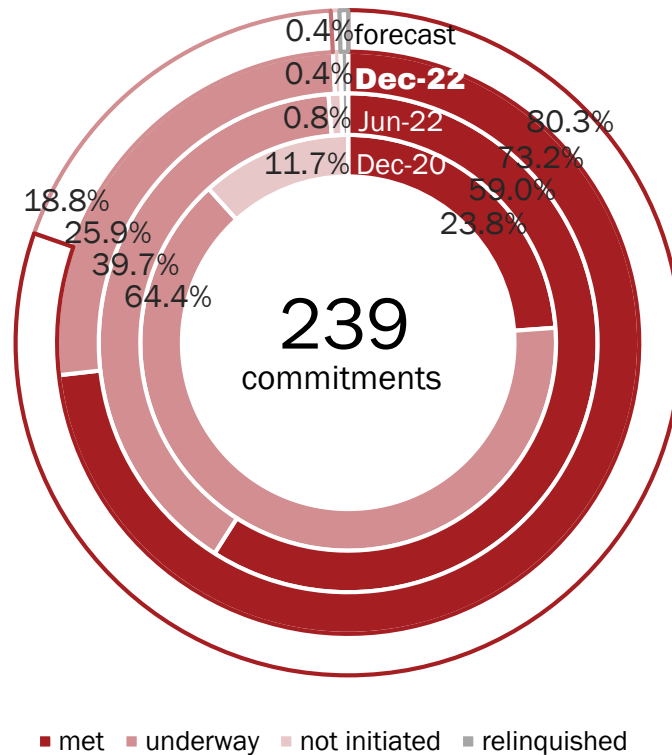
This bloc of commitments reflects the high percentage in the category of “**in the hands of third parties**” within those commitments considered “underway”; in total, there are **15 commitments in this category, meaning that 6.3%** of these commitments must complete their passage through Parliament in order to be fully achieved.

Table 5. Status of commitments from the investiture address.

No. of commitments	Underway			Met		
	Jun-22	Dec-22*	Forecast Jun-23	Jun-22	Dec-22	Forecast Jun-23
239	95 (39.7%)	62 (25.9%)	45 (18.8%)	141 (59.0%)	175 (73.2%)	192 (80.3%)

*Commitments underway as of Dec-22			
Without advances	With advances	In the hands of third parties	Total
6 (2.5%)	41 (17.2%)	15 (6.3%)	62 (25.9%)

Graph 7. Status of commitments from the investiture address.



### 8.3.2. PSOE-UP Progressive Coalition Agreement (30 December 2019)

The status of commitments is reflected in the following tables and graphs, which show that in the second half of 2022, **6.3% more commitments were met than in the forecast made during the first half of that year.**

The advances made in 2022 towards meeting commitments undertaken in the Progressive Coalition Agreement, are highly significant, 24.5% of the total.

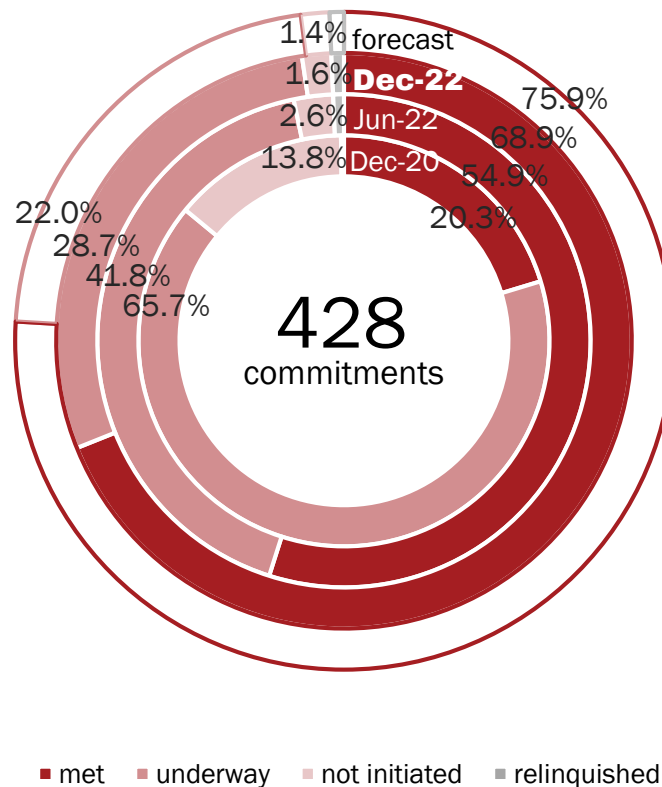
Table 6. Status of progressive coalition agreement commitments.

No. of commitments	Underway			Met		
	Jun-22	Dec-22*	Forecast Jun-23	Jun-22	Dec-22	Forecast Jun-23
428	179 (41.8%)	123 (28.7%)	94 (22.0%)	235 (54.9%)	295 (68.9%)	325 (75.9%)

<b>*Commitments underway at Dec-2022</b>			
<b>Without advances</b>	<b>With advances</b>	<b>In the hands of third parties</b>	<b>Total</b>
11 (2.6%)	84 (19.6%)	28 (6.5%)	123 (28.7%)

This bloc of commitments is the one featuring the highest percentage in the category of **“in the hands of third parties”**; specifically, **28 commitments, or 6.5%**, which are currently moving through Parliament.

Graph 8. Status of progressive coalition agreement commitments.



### 8.3.3. Other agreements formalized to attain support for investiture of the Government

The agreements referred to in Table 7 below are:

- **PSOE-PNV** (Basque Nationalist Party) - Agreement between PSOE and EAJ-PNV (formalized on 30 December 2019).
- **PSOE-ERC** (Republican Left of Catalonia) - Agreement for the creation of a bureau between the Government of Spain and the regional administration of



the Autonomous Community of Catalonia for the resolution of the political conflict (formalized on 2 January 2020).

- **PSOE-Nueva Canarias** – Foundations for a Canary Islands Agenda for relations with Spain’s Central Administration in 2020-2024 (formalized on 3 January 2020).
- **PSOE-Teruel Existe** - State Pact for repopulation and for restoring territorial balance (formalized on 3 January 2020).
- **PSOE-Compromís** - Agreement between PSOE and Compromís to attain support for the investiture of the Government (formalized on 3 January 2020).
- **PSOE-BNG** (Galician Nationalist Bloc) – Agreement between PSOE and BNG (formalized on 3 January 2020).

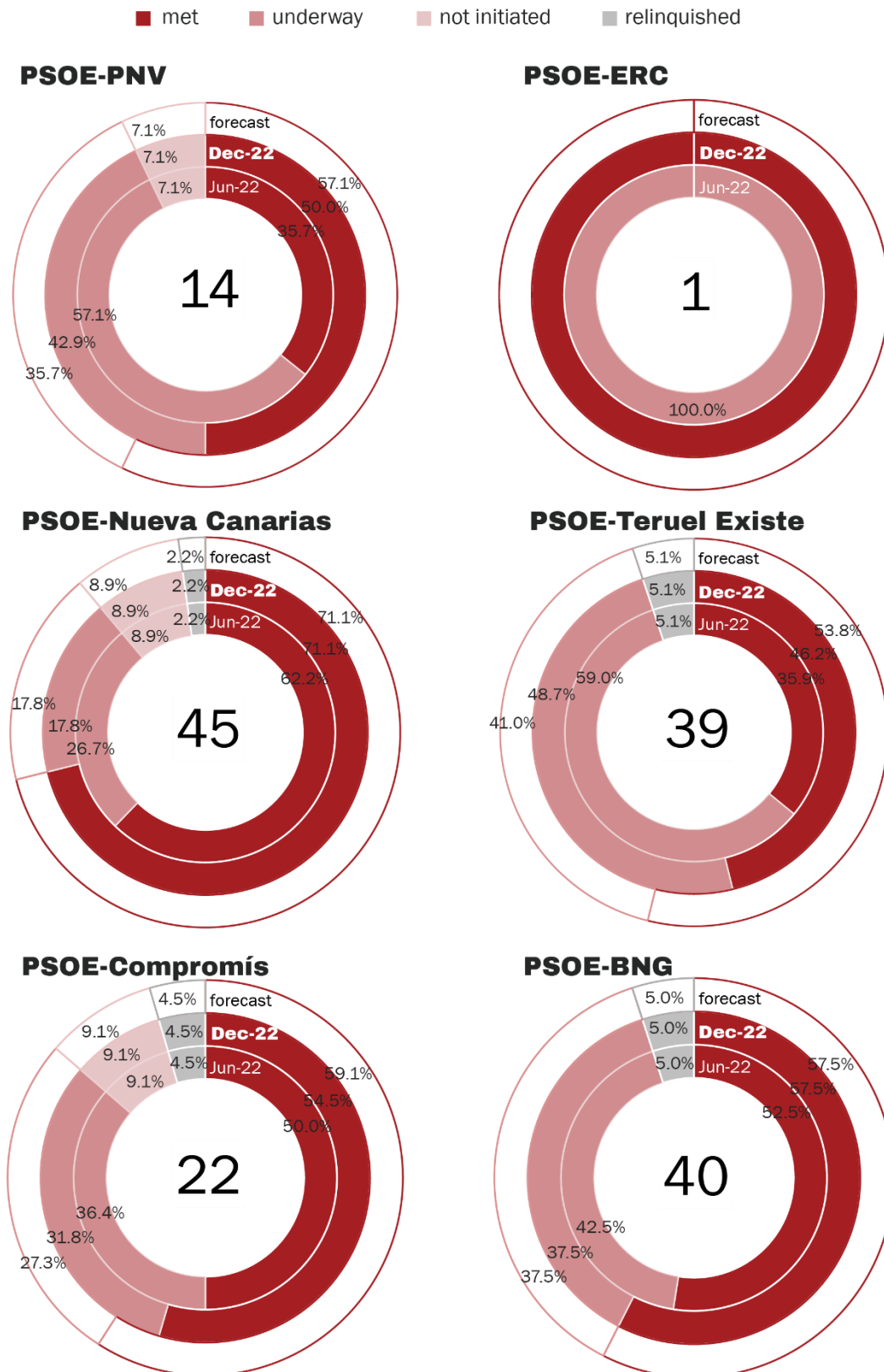
Table 7. Status of commitments deriving from other agreements between political parties.

Agreement [No. of commitments]	Underway					Met		
	Jun-22	Dec-22			Forecast Jun-23	Jun-22	Dec-22	Forecast Jun-23
		Without advances	With advances	In the hands of third parties				
PSOE-PNV [14]	8 (57.1%)	6 (42.9%)			5 (35.7%)	5 (35.7%)	7 (50.0%)	8 (57.1%)
		0 (0.0%)	6 (42.9%)	0 (0.0%)				
PSOE-ERC [1]	1 (100.0%)	0 (0.0%)			0 (0.0%)	0 (0.0%)	1 (100.0%)	1 (100.0%)
		0 (0.0%)	0 (0.0%)	0 (0.0%)				
PSOE-Nueva Canarias [45]	12 (26.7%)	8 (17.8%)			8 (17.8%)	28 (62.2%)	32 (71.1%)	32 (71.1%)
		1 (2.2%)	6 (13.3%)	1 (2.2%)				
PSOE-Teruel Existe [39]	23 (59.0%)	19 (48.7%)			16 (41.0%)	14 (35.9%)	18 (46.2%)	21 (53.8%)
		1 (2.6%)	18 (46.2%)	0 (0.0%)				
PSOE-Compromís [22]	8 (36.4%)	7 (31.8%)			6 (27.3%)	11 (50.0%)	12 (54.5%)	13 (59.1%)
		1 (4.5%)	6 (27.3%)	0 (0.0%)				
PSOE-BNG [40]	17 (42.5%)	15 (37.5%)			15 (37.5%)	21 (52.5%)	23 (57.5%)	23 (57.5%)
		2 (5.0%)	12 (30.0%)	1 (2.5%)				

Noteworthy in this section is the progress made over these past six months in meeting the commitments adopted between PSOE and ERC, PSOE and Teruel Existe, and PSOE and PNV.

In this bloc, **the number of commitments achieved over the forecast** announced in July 2022 was lower than in others, **specifically, 3.7%.**

Graph 9. Status of commitments deriving from other agreements between political parties.



### 8.3.4. Commitments formulated in the presentation of the ministries' strategic lines of action

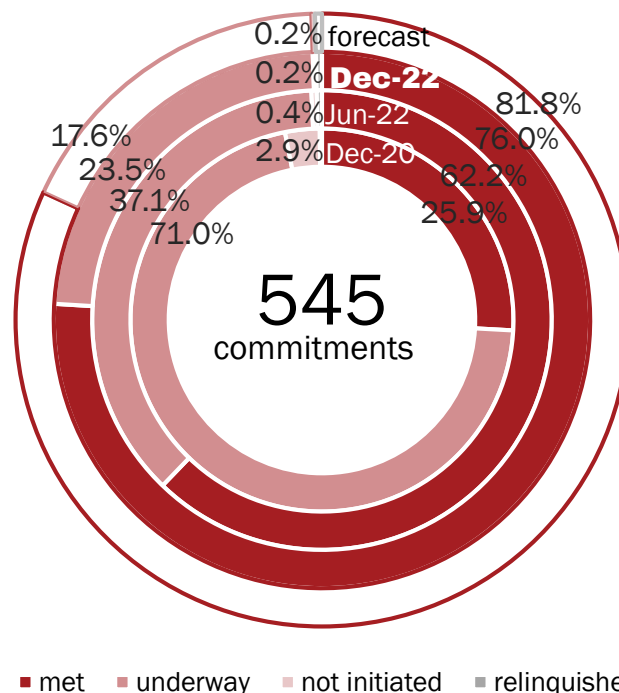
The progress made towards meeting commitments is reflected in the following tables and graphs.

Table 8. Status of commitments deriving from addresses to Parliament presenting the ministries' strategic lines of action.

No. of commitments	Underway					Met		
	Jun-22	Dec-22			Forecast Jun-23	Jun-22	Dec-22	Forecast Jun-23
		Without advances	With advances	In the hands of third parties				
545	202 (37.1%)	128 (23.5%)			96 (17.6%)	339 (62.2%)	414 (76.0%)	446 (81.8%)
		10 (1.8%)	100 (18.3%)	18 (3.3%)				

In this bloc of commitments, the rise in the number achieved compared to the first half of 2022 has been very significant, rising from 62.2% to 76.0%, meaning that 24.6% were achieved during the year.

Graph 10. Status of commitments deriving from addresses to Parliament presenting the ministries' strategic lines of action.



#### 8.4. Commitments linked to the RTRP

Of the 316 commitments associated with the 212 measures in the RTRP, 147 had been undertaken before the Plan's approval, and another 169 new commitments were created by the RTRP itself, which is reflected in the commitments map, given the breadth and scope of the Plan within the Government's actions.

This exercise neither seeks to be nor can be used as a tool for formally monitoring the implementation of the Plan or any of its measures, because a specific metric and specific procedures have already been established to this end.

As in the 2021 reports, analysis of the degree of achievement of the commitments linked to RTRP measures and the corresponding forecast for the next six-month period are shown below.

Furthermore, details are provided on the commitments associated with the **20 main reforms** set forth in the Plan.

Table 9. Status of commitments linked to the RTRP.

Source [No. of commitments]	Underway					Met		
	Jun-22	Dec-22			Forecast Jun-23	Jun-22	Dec-22	Forecast Jun-23
		Without advances	With advances	In the hands of third parties				
New commitments linked to the RTRP [169]	126 (74.6%)	105 (62.1%)			91 (53.8%)	42 (24.9%)	64 (37.9%)	78 (46.2%)
		0 (0.0%)	102 (60.4%)	3 (1.8%)				
Pre-existing commitments linked to the RTRP [147]	63 (42.9%)	44 (29.9%)			31 (21.1%)	83 (56.5%)	102 (69.4%)	115 (78.2%)
		0 (0.0%)	34 (23.1%)	10 (6.8%)				
<b>Total [316]</b>	<b>189 (59.8%)</b>	<b>149 (47.2%)</b>			<b>122 (38.6%)</b>	<b>125 (39.6%)</b>	<b>166 (52.5%)</b>	<b>193 (61.1%)</b>
		<b>0 (0.0%)</b>	<b>136 (43.0%)</b>	<b>13 (4.1%)</b>				



Table 10. Status of commitments associated with the 20 principal reforms of the RTRP.

Reform	Associated commitment	Status of the associated commitment
1. Act on Climate Change and Energy Transition	Approve the Climate Change and Energy Transition Act	Met
	Approve a support mechanism to promote renewable energy generation	Met
	Amend the requirements, rules and terms for convening energy auctions	Met
2. Development of a robust and flexible energy system, roll-out and integration of renewable energy	Approve the Act on Climate Change and Energy Transition	Met
	Develop the legislative framework for the aggregation and management of demand and flexibility services	Underway
3. Renewable Hydrogen Roadmap	Approve a hydrogen roadmap: commit to renewable hydrogen	Met
4. Resilience and Adaptation of Ecosystems, Development and Connectivity of Green Infrastructure	Draft and develop the State Strategy for Green Infrastructure, Connectivity and Ecological Restoration	Met
5. Water Act and National Purification, Sanitation, Efficiency, Saving and Reuse Plan	Approve plans and strategies concerning water and amend the pertinent legislation	Underway
6. Modernization of the Agricultural and Fisheries Policy–Protection of land and efficient use of water	Prepare a legislative framework for sustainable nutrient management of agricultural land	Underway
	Introduce a Sustainable Fisheries Bill	Met
7. Waste Policy and Promotion of the Circular Economy	Advance the recently approved legislation on waste and on the circular economy	Met
8. Modernization of the National System for Science and for Supporting Innovation	Approve the Spanish Strategy for Science, Technology and Innovation 2021-2027	Met
	Develop the Science, Technology and Innovation Information System (SICTI)	Met
	Implement the Science Act	Met





Reform	Associated commitment	Status of the associated commitment
9. Sustainable and Connected Mobility Strategy	Approve a Secure, Sustainable and Connected Mobility Strategy	Met
10. New Housing Policy	Approve legislation that guarantees social housing for vulnerable persons	Underway
	Approve a Housing Act	Underway
	Promote a legislative framework in which owners of more than 10 properties collaborate with the public administration to make empty housing available at reasonable prices	Underway
11. Modernization of the Justice System	Respond to the new organizational, procedural and structural needs of the justice system in the medium and long term (2030 Justice Plan projects 10 and 13)	Underway
	Promote the rule of law (Justice 2030 Plan projects 22.1 and 22.2)	Underway
	Integrate the procedural management platforms to preserve the efficiency of the system and territorial integration (2030 Justice Plan project 27.1)	Underway
	Present a Criminal Prosecution Draft Bill to the Council of Ministers before the end of the year	Met
12. Modernization and Digitalization of the Administration	Approve an Administration Digitalization Plan	Met
	Promote the Administration Digitalization Plan to increase efficiency and reduce the digital gap in the use of e-administration by providing universal and high quality electronic public services	Underway
	Promote the practice of carrying out evaluations throughout the General State Administration and the public bodies operating under its aegis	Underway
	Take demographic factors into account when drafting laws, designing programmes and allocating investments	Underway



<b>Reform</b>	<b>Associated commitment</b>	<b>Status of the associated commitment</b>
	Modernize the public administration to streamline administrative processes and procedures	Underway
	Reduce temporary employment and strengthen workforce stability, reducing the percentage of temporary workers to 8%	Underway
13. Improvement of Regulatory Quality and the Business Climate - Insolvency Reform	Improve the business climate and regulations (Justice 2030 Plan project 24.1)	Met
	Reform Act 3/2004, setting forth measures to combat late payment in commercial transactions	Met
14. Modernization and Strengthening of the National Health System	Further the implementation of the Strategic Framework for Updating Primary Care	Met
	Reform the public health system	Met
	Strengthen job skills and reduce temporary work	Met
15. Modernization and Strengthening of the Educational System, Vocational Training and Universities	Repeal the Organic Law on Improving the Quality of Education and replace it with a Basic Act on Education	Met
	Promote the Vocational Training Modernization Plan	Met
16. New public policies regarding the Labour Market – towards a Workers’ Statute for the 21 <sup>st</sup> century	Improve the youth guarantee to combat unemployment	Met
	Improve employment policies	Met
	Advance employability, improving skills and facilitating career transitions. Formulate and update a mathematical personal employability index	Underway
17. New Care Economy	Strengthen assistance for dependants and promote a paradigm shift in long-term assistance and care	Met
18. Strengthening of Inclusion and Social Services Policies	Approve a Framework Act on social services that guarantees a minimum portfolio of services under decentralized management	Underway
19. Modernization and Progressiveness of the Tax System	Create a committee of experts for fiscal reform	Met



Reform	Associated commitment	Status of the associated commitment
20. Strengthening of the Pension System	Eliminate the sustainability factor and the revaluation index (pensions)	Met
	Encourage the deferral of retirement with economic incentives and formulas that enable people to collect a part of their pension while continuing to work, discourage early retirement and review said formulas	Met
	Review the coverage of gaps and protect people whose contributions into the Social Security system have been irregular	Underway

### 8.5. Other sources

This section comprises the commitments undertaken by members of the Government since the beginning of this term of Parliament up to 31 December 2022. These commitments may derive from public statements, plans, agreements, addresses, meetings, visits, and other arenas in which a specific commitment is adopted in the terms described in the methodology described in **Appendix I** to this report.

As can be seen in Table 11, this bloc of commitments increased by 19 in the second half of 2022 (32 throughout the year), and as indicated previously, the vast majority of them stem from the crisis caused by the war in Ukraine.

Table 11. Status of commitments deriving from other sources.

Current no. of commitments [No. of commitments in Jun-22]	Underway				Met			
	Jun-22	Dec-22			Forecast Jun-23	Jun-22	Dec-22	Forecast Jun-23
		Without advances	With advances	In the hands of third parties				
202 [183]	78 (42.6%)	59 (29.2%)			48 (23.8%)	96 (52.5%)	138 (68.3%)	149 (73.8%)
		4 (2.0%)	48 (23.8%)	7 (3.5%)				

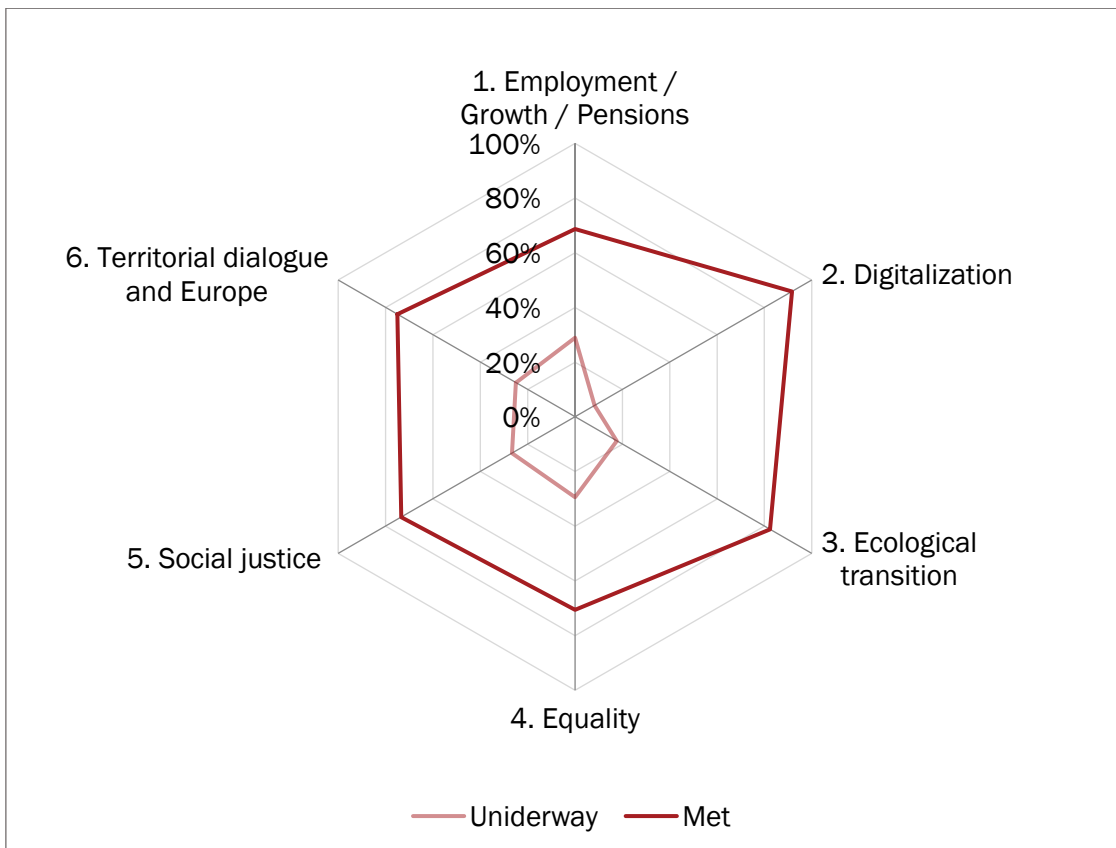
## 8.6. Status of commitments by strategic line of action

Presented below is an analysis of the status of the investiture address commitments by each of the six major areas for transformation around which the address revolved.

Table 12. Status of investiture address commitments by area of transformation.

Area of transformation	No. of commitments	Dec-22	
		Underway	Met
1. Employment / Growth / Pensions	83	28.9%	68.7%
2. Digitalization	12	8.3%	91.7%
3. Ecological transition	17	17.6%	82.4%
4. Equality	17	29.4%	70.6%
5. Social justice	94	26.6%	73.4%
6. Territorial dialogue and Europe	16	25.0%	75.0%
<b>Total</b>	<b>239</b>	<b>25.9%</b>	<b>73.2%</b>

Graph 11. Status at Dec-22 of investiture address commitments by area of transformation.

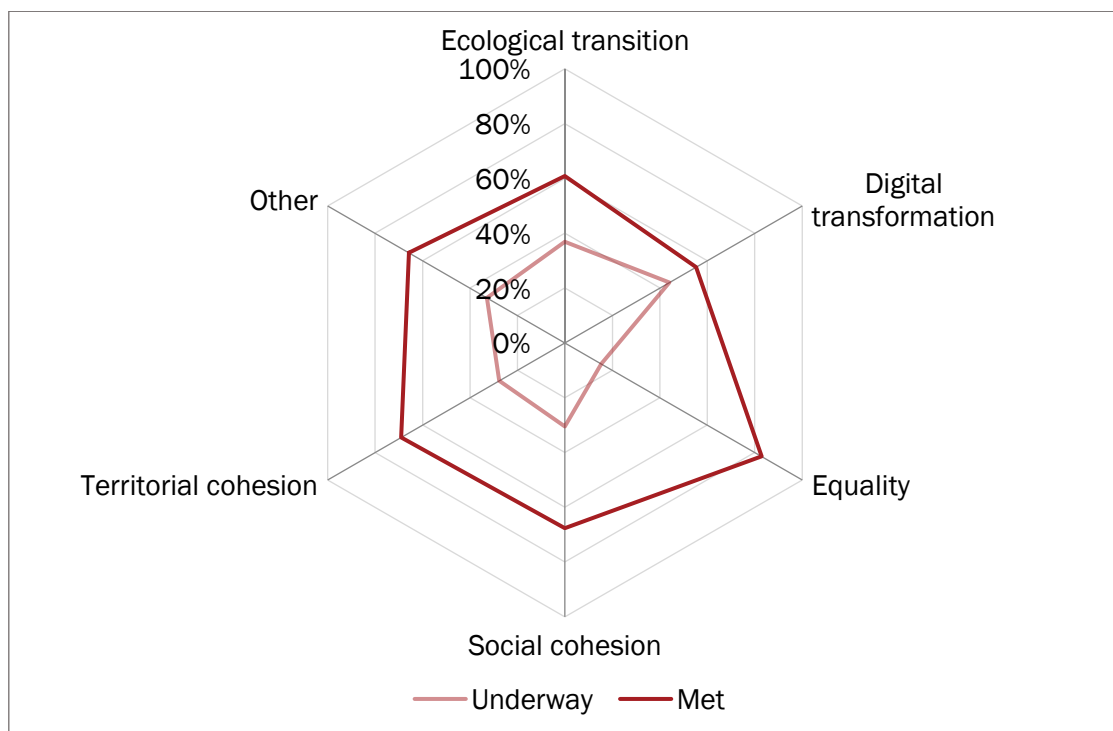


The strategic framework for the Government’s action was subsequently amended and defined in the Recovery, Transformation and Resilience Plan (RTRP) under four main guiding principles. For purposes of analysis and representation, the guiding principle concerning cohesion has been divided between social and territorial cohesion to thus provide a breakdown of the achievement of all 1,513 commitments adopted under five guiding principles.

Table 13. Status of commitments, by guiding principle of the RTRP.

Guiding principles of the RTRP	No. of commitments	Dec-22	
		Underway	Met
Ecological transition	225	36.9%	60.9%
Digital transformation	125	44.0%	55.2%
Equality	111	15.3%	82.9%
Social cohesion	590	30.5%	67.6%
Territorial cohesion	310	27.7%	69.0%
Other	152	32.9%	65.8%
<b>Total</b>	<b>1,513</b>	<b>31.1%</b>	<b>66.8%</b>

Graph 12. Commitments met at Dec-22 by guiding principle of the RTRP.



It was considered necessary to create a sixth group (“Other”) for those commitments which, due to their nature, do not fall within the scope of the guiding principles.

Presented below is a **qualitative analysis of the most significant commitments met and underway**, with the initiatives carried out throughout 2022, for each of the guiding principles of the Government’s action.

## A GREEN SPAIN

Table 14. Status of Green Spain commitments.

Commitments	Underway Dec-22	Met Dec-22	Forecast for Jun-23
225	36.9%	60.9%	64.9%

### MOST SIGNIFICANT COMMITMENTS MET AND UNDERWAY 2022

#### Second half of 2022

- Approval of the Strategic Project for Economic Recovery and Transformation (PERTE) for decarbonization, with an investment of 800 million euros in grants and loans.
- Decision to award 877.2 million euros in public assistance through the first call for applications to the PERTE for electric and connected vehicles, corresponding to 10 projects.
- Publication of the first calls for grant applications for major projects involving biogas facilities, with more than 150 million euros.
- Publication of the Order that regulates the awarding of grants to invest in repowering wind energy facilities, in the technological and environmental renovation of mini hydroelectric plants, and in innovative facilities to recycle wind turbine blades in the framework of the RTRP.
- Approval of the Royal Decree for the development of sandboxes in the electricity sector.
- Referral to Parliament of the Sustainable Mobility Bill.
- Ratification of the territorial allocation of 1.89 billion euros from the RTRP funds to finance actions involving residential renovation and the construction of social housing for rent in energy efficient buildings.
- Approval of the Strategic Plan for the Common Agricultural Policy (PEPAC), endorsed by the European Commission.



- Approval of the Act regulating the management scheme for the Common Agricultural Policy (CAP) and other related areas, and establishing the regulations for the application of the new CAP in Spain.
- Continuation of the passage through Parliament of the Sustainable Fisheries and Fisheries Research Bill.
- Signature of numerous agreements for the modernization of irrigation systems to promote the Master Plan for Irrigation.
- Approval of the 2023-2024 National Action Plan for the Sustainable Use of Plant Health Products.
- Approval of the Royal Decree adopting urgent measures regarding forest fires throughout the year.
- Approval of the Spanish Forestry Strategy, the Spanish Forestry Plan, and the basic common Guidelines for Sustainable Forest Management.
- Launch of the International Drought Resilience Alliance, promoted by Spain.
- Approval of a new special edition of the Tourist Destination Sustainability Plans.
- Approval of the Master Plan of the Network of Marine Protected Areas and the Strategic Plan for Natural Heritage.
- Approval of the roadmap for the sustainable management of mineral raw materials.
- Approval of the 2022-2030 Strategic Plan for Wetlands.
- Passage through Parliament of the Bill on Animal Protection, Rights and Welfare.
- Passage through Parliament of the Bill amending articles regarding animal abuse of the Organic Law on the Criminal Code.

### **First half of 2022**

- Approval of the Strategic Project for Economic Recovery and Transformation (PERTE) for the Circular Economy, with an allocation of 1.2 billion euros.
- Approval of the Strategic Project for Economic Recovery and Transformation (PERTE) for the Digitalization of the Water Cycle, which will mobilize a total investment of 1.8 billion euros.
- Approval of the Strategic Project for Economic Recovery and Transformation (PERTE) for the agrifood sector, with an allocation of 1.8 billion euros.
- Approval of the Strategic Project for Economic Recovery and Transformation (PERTE) for the shipbuilding industry, with a total investment of 1.46 billion euros.



- Regulation of the provision of electric vehicle recharging services.
- Expansion of the Programme of Incentives for Efficient and Sustainable Mobility (MOVES III).
- Approval of the energy saving and efficiency measures Plan aimed at the General State Administration and at State public sector entities.
- Approval of the Waste and Contaminated Soil Act for a Circular Economy.
- Allocation of 1 billion euros from the RTRP to decarbonize and digitalize urban mobility.
- Distribution of assistance for the recovery of areas affected by the mining industry.
- Approval of the Support Programme for Sustainable and Digital Transportation on a competitive basis and of the eco-incentive to promote rail freight transportation based on environmental and socio-economic merits.
- Awarding of grants corresponding to the Plan to promote the sustainability and competitiveness of agriculture and livestock farming.
- Approval of the regulation of fishing in national peninsular fishing grounds.
- Approval of the decision to adopt the National Plan to reduce accidental catches in fishing activity.
- Approval of financing for energy efficiency and circular economy projects in tourist accommodation.
- Authorization of the distribution of funds in the framework of component 5 of the RTRP (“Preservation of the coastal space and of water resources”) for the water cycle digitalization and flooding risk adaptation plan.

## A DIGITAL SPAIN

Table 15. Status of Digital Spain commitments.

Commitments	Underway Dec-22	Met Dec-22	Forecast for Jun-23
125	44.0%	55.2%	60.0%

## MOST SIGNIFICANT COMMITMENTS MET AND UNDERWAY 2022

### Second half of 2022

- Approval of the Act promoting the Startups Ecosystem (Startups Act).





- Approval of the Act on the creation and growth of companies (Create and Grow Act).
- Implementation—still in progress—of the Digital Kit programme to support the digital transformation of SMEs, with an increased budget of 600 million euros in the first half of 2023, benefiting more than 62,000 companies and independent contractors.
- Launch of the different calls for applications to extend very high capacity connections and roll out 5G with these programmes: UNICO Broadband, UNICO Rural Demand, UNICO 5G Backhaul, UNICO R&D Cloud, and UNICO 5G Emergencies.
- Launch of the RETECH initiative: territorial specialized technology networks with an initial investment of approximately 500 million euros.
- Approval of the territorial allocation of funds under the new Digital Skills Programme, with different investments from the National Digital Skills Plan.
- Various digital advances in the National Health System: (i) new vaccination register, (ii) pharmaceutical re-engineering, (iii) training, (iv) advanced therapies, (v) data analytics, (vi) VALTERMED, RESNS and REVALMED applications, (vii) software for use in European Networks of Reference, (viii) State Register of Health Professionals (REPS) public website, (ix) integration of Spain's Autonomous Communities in the SNSFARMA node, and (x) global epidemiological surveillance platform.
- Approval of the Act to reform the Science, Technology and Innovation Act.
- Approval of the General Audiovisual Communication Act.
- Approval of the Transfer and Collaboration Plan: science and innovation at the service of society.
- Launch of the joint ISCIII-CDTI (Carlos III Health Institute - Centre for Development of Industrial Technology) call for applications to strengthen innovation in personalized medicine and advanced therapies.
- Passage through Parliament of the Bill on the digital efficiency of the public justice service.
- Launch of the *dōcō* mobility platform connecting private and shared urban and inter-city transportation services, centralizing travel and enabling single payment.
- Launch of Mobile Documentation Offices.
- Roll-out of the Civil Guard @ Teams [Equipos @], within the Action Plan against Cybercrime.



### **First half of 2022**

- Approval of the General Telecommunications Act.
- Approval of the Strategic Project for Economic Recovery and Transformation for Microelectronics and Semiconductors (PERTE Chip), which will mobilize a public investment of 12.25 billion euros.
- Approval of the Strategic Project for Economic Recovery and Transformation (PERTE) for the New Language Economy, with a budget of 1.1 billion euros.
- Approval of the Approval of the Strategic Project for Economic Recovery and Transformation (PERTE) for Aerospace, which is intended to mobilize close to 4.53 billion euros.
- Awarding of grants for projects aimed at the digital transformation and modernization of the administrations of local entities.
- Territorial distribution of the credit allocated to the trade modernization programme: Technological Fund.
- Approval of four complementary R&D&i plans with the Autonomous Communities in the strategic areas of agrifood, astrophysics and high energy physics, advanced materials and biodiversity.
- Establishment of the regulations for the awarding of grants to R&D&i projects as part of the Connected Industry 4.0 (ACTIVA Financing) initiative.
- Publication of the call for grant applications for the modernization and innovation of cultural and creative industries, for the digitalization of publications and for the modernization of SMEs in the book sector.
- Publication of the National Health System's Digital Health Strategy.
- Approval of the Work Programme for the Primary and Community Care Digital Transformation Plan
- Approval of the territorial distribution of financing for the actions included in the Vocational Training Modernization Plan.

## A GENDER GAP-FREE SPAIN

Table 16. Status of Gender Gap-Free Spain commitments.

Commitments	Underway Dec-22	Met Dec-22	Forecast for Jun-23
111	15.3%	82.9%	91.0%

### MOST SIGNIFICANT COMMITMENTS MET AND UNDERWAY 2022

#### Second half of 2022

- Approval of the Organic Law on the Comprehensive Guarantee of Sexual Freedom.
- Approval of an Operational Plan for women and girls who are victims of trafficking and sexual exploitation and for women in situations involving prostitution (2022-2026), and "Plan Camino", which includes the first Social and Occupational Integration Programme.
- Approval of the Royal Decree to amend the Regulation on Legal Aid for victims of gender-based violence and other vulnerable victims.
- Decision, taken together with the Autonomous Communities, to extend and improve the funding of the State Pact against Gender-based Violence.
- Approval of the State Strategy to combat Male Violence against Women 2022-2025.
- Approval of the Reference Catalogue of Policies and Services as regards violence against women.
- Presentation, for the first time, of official data on femicide outside the sphere of partners and/or ex-partners.
- Strengthening of the 016 hotline service with an online chat to assist victims of gender-based violence.
- Publication of a guide on coordination criteria in the sphere of criminal and civil proceedings involving violence against women.
- Publication of the General Action Protocol for the dissemination of the Violet Points campaign at Spanish railway stations, airports and ports.
- Passage through Parliament of the Bill for the Organic Law to amend the Act on Sexual and Reproductive Health and on the Voluntary Interruption of Pregnancies.
- Approval by the Congress of Deputies of the Bill on the Real and Effective Equality of Trans People and to Guarantee the Rights of LGBTI People.



- Continuation of work on promoting and on processing the Bill amending Organic Law 10/1995 of 23 November on the Criminal Code, to prohibit procuring for prostitution, in all its forms.
- Inclusion in the 2023 General State Budget of a VAT reduction from 10% to 4% on feminine hygiene products (sanitary pads, tampons, panty liners), condoms and non-medical contraceptives.

### **First half of 2022**

- Establishment of measures to enable access to certain services and resources by potential victims of human trafficking and sexual exploitation, including any such victims among the displaced persons fleeing the armed conflict in Ukraine.
- Approval of the child protection system's first Action Plan against the sexual exploitation of children and adolescents.
- Publication of the Forensic Medical Action Protocol on sexual violence, and development of a toxicology kit for cases involving chemical submission.
- Creation of 233 new VioGén teams in the Civil Guard throughout the country.
- Approval of the Organic Law amending the Organic Law on the Criminal Code, to penalize the harassment of women entering clinics that perform voluntary interruptions of pregnancies.
- Approval of the Comprehensive Act on Equal Treatment and Non-Discrimination.
- Approval of the third Strategic Plan for the Effective Equality of Women and Men (PEIEM) (2022-2025).
- Deposit at the headquarters of the International Labour Organization (ILO) in Geneva of Spain's instruments of ratification of the ILO Home Work Convention (C177) and Violence and Harassment Convention (C190).
- Publication of a Job Valuation Tool to identify and give visibility to the pay differences between women and men.



## A COHESIVE AND INCLUSIVE SPAIN

Table 17. Status of Cohesive and Inclusive Spain commitments.

Cohesion	Commitments	Underway Dec-22	Met Dec-22	Forecast for Jun-23
Social	590	30.5%	67.6%	76.3%
Territorial	310	27.7%	69.0%	72.6%

### MOST SIGNIFICANT COMMITMENTS MET AND UNDERWAY 2022

#### Second half of 2022

- Forecast 8.5% rise, in the 2023 General State Budget, of the amount of the Minimum Income Scheme, in line with the rise in pensions and in non-contributory benefits.
- Approval of the Royal Decree-Law on the new contribution scheme based on net earnings for self-employed workers or independent contractors.
- Passage through Parliament of the new Employment Act.
- Approval of the Royal Decree-Law to improve the work and Social Security conditions of domestic workers.
- Signature and ratification of ILO Convention 189, which improves the labour rights of domestic workers.
- Ratification of ILO Convention 188 on work in fishing.
- Approval of the Draft Bill of the comprehensive Organic Law against the Trafficking and Exploitation of Human Beings.
- Approval of the Draft Bill on Families.
- Approval of the Strategy to Eradicate Violence against Children and Adolescents.
- Approval of the territorial distribution of funds for investment projects in the RTRP's "care economy and strengthening equality and social inclusion projects", with an amount of nearly 900 million euros.
- Inclusion of 620 million euros in the 2023 General State Budget for assistance for dependant adults, a total of 3.52 billion euros from the beginning of the term of Parliament.
- Approval of the first National Healthy Well-being Plan for persons with disabilities.



- Passage through Parliament of the Bill amending various regulations in order to consolidate the equity, universality and cohesion of the National Health System.
- Approval of the greatest number of places in specialized health training in the history of the National Health System.
- Approval of the Democratic Memory Act.
- Approval of the Sports Act.
- Passage through Parliament of the Bill on the right to housing.
- Signature of an agreement with SEPES (State-owned Land Management Company) to build 100,000 affordable social housing units available for rent.
- Approval of the National Action Plan for the European Child Guarantee (2022-2030).
- Approval of the Royal Decree amending the Regulations of the Organic Law on Foreigners (RELOEX).
- Investment increased by 6.15%, reflected in the 2023 General State Budget, in education and vocational training, amounting to 6.41 billion euros, with 2.55 billion euros—400 million euros more than in 2022—allocated to study grants and assistance.
- Continuation of the passage through Parliament of the Bill for the Organic Law on the University System (LOSU).
- Approval of the Bill creating the Independent Administrative Authority for the Defence of Financial Customers, to enable its passage through Parliament.
- Approval of the National Disaster Risk Reduction Plan Horizon 2035 by the Plenary of the National Civil Protection Council.
- Approval of the Act amending the Gambling Regulation Act.
- Approval of the amendment of the consolidated text of the Insolvency Act.
- Approval of the Draft Bill for the General State Administration's Civil Service Act.
- Approval of public-sector positions to replace temporary positions in the different public administrations with stable positions, totalling 372,612 positions.
- Signature and publication of the Framework Agreement for the Public Administration of the 21<sup>st</sup> Century.
- Continuation of work on the Draft Bill to amend the Act Regulating the Legal Regime for Local Government.



- Passage through Parliament of the Bill for the Organic Law on Organizational Efficiency and of the Bill for the Act on the Procedural Efficiency of the Public Justice Service.
- Approval of the Act on the Institutionalization of Public Policy Evaluation in the General State Administration.
- Approval in the first round of the Draft Bill for the Act on the Transparency and Integrity of the Activities of Lobbies.
- Approval of the Act amending the Organic Law on the General Electoral System (LOREG), to regulate the exercise of the right to vote of Spaniards living abroad.
- Launch of the “La Administración cerca de ti” (“The Public Administration: close to you”), as a locally-based service, committed to addressing the demographic challenge.
- Launch of the provision of services by three railway operators (Renfe, Ouigo and Iryo), competing on equal footing in Spain’s railway system.
- Decision to designate A Coruña as the physical headquarters of the Supervisory Agency for Artificial Intelligence, and Seville as that of the Spanish Space Agency.
- Development of the Rural Campus Programme.
- Approval of the Royal Decree regulating certain requirements as regards hygiene in the manufacturing and marketing of food products in retail outlets.
- Approval of the Model for managing migration contingencies for unaccompanied children and adolescents, and the Response Plan to migration crises for migrant minors 2022-2023.
- 135 agreements reached during this term of Parliament to resolve disputes regarding the powers of the Autonomous Communities.
- Passage through Parliament of the Bill on Preventing Food Loss and Waste.
- Continuation of the passage through Parliament of the Bill amending the National Security Act.

### **First half of 2022**

- Approval of the Strategic Project for Economic Recovery and Transformation (PERTE) for the Social and Care Economy, with an investment of 800 million euros.
- Approval of the territorial distribution of more than 2.7 billion euros to roll out the new Active Employment Policies.



- Introduction of an amendment to the General Social Security Act, regarding unemployment benefits for workers on permanent seasonal contracts.
- Approval of the first National Strategy to Promote Self-Employed Work (ENDITA) (2022-2027).
- Approval of the Royal Decree-Law adapting the special labour scheme for people working in the arts.
- Approval of the Royal Decree-Law on the adoption of Urgent Recruitment Measures in the Spanish Science, Technology and Innovation System.
- Approval of the 2022 list of available public-sector positions to replace temporary positions in the General State Administration with stable positions, with a replacement rate of 110% to 125%, depending on the sector.
- Approval of a 2.5% increase for contributory pensions and a 3% increase for non-contributory pensions in 2022.
- Approval of the Primary and Community Care Action Plan for 2022-2023.
- Approval of the “National Health System’s Public Health Surveillance Strategy” and of the “Spanish Public Health Strategy”.
- Launch of the 024 suicidal behaviour hotline, with the slogan “Llama a la vida” (Call life).
- Approval of the second Action Plan to Combat Hate Crimes.
- Approval of the Royal Decree approving the Regulations applicable to the International Protection Reception System.
- Approval of an Agreement on common accreditation criteria and quality standards for the centres and services of the System for the Autonomy and Care of Dependent Persons (SAAD).
- Approval of the 2022-2025 National Plan for access to housing.
- Approval of the Royal Decree regulating the rental voucher for young people.
- Transfer of funds to the Autonomous Cities and Autonomous Communities for the construction of 10,000 affordable social housing units available for rent.
- Approval of the extraordinary limitation on annual rent increases on rental housing to prohibit rises in excess of 2% until 31 December 2022.
- Approval of the Act on Urgent Measures to Promote Building Renovations.
- Approval of the Architecture Quality Act.
- Launch of the Programme to Support Industrial Entrepreneurship.





- Territorial distribution for the financing of the rural development programmes of the Autonomous Communities.
- Approval of the Royal Decree setting forth the procedure to determine the municipalities in which physical headquarters of the entities belonging to the State institutional public sector may be located.
- Approval of the Organic Law on the Regulation and Integration of Vocational Training.
- Approval of the University Coexistence Act.
- Approval of the first Strategic Plan on Missing People (2022-2024).
- Presentation of the National Strategic Plan to Reduce Childhood Obesity.
- Approval of the updating of the Common Portfolio of Services of the National Health System with respect to oral health.
- Approval of the 2021-2024 Action Plan on Addiction.
- Approval of the 2022-2024 Strategic Plan of the National Plan to Counter Antibiotic Resistance (PRAN).

### 8.7. Status of commitments by function of government

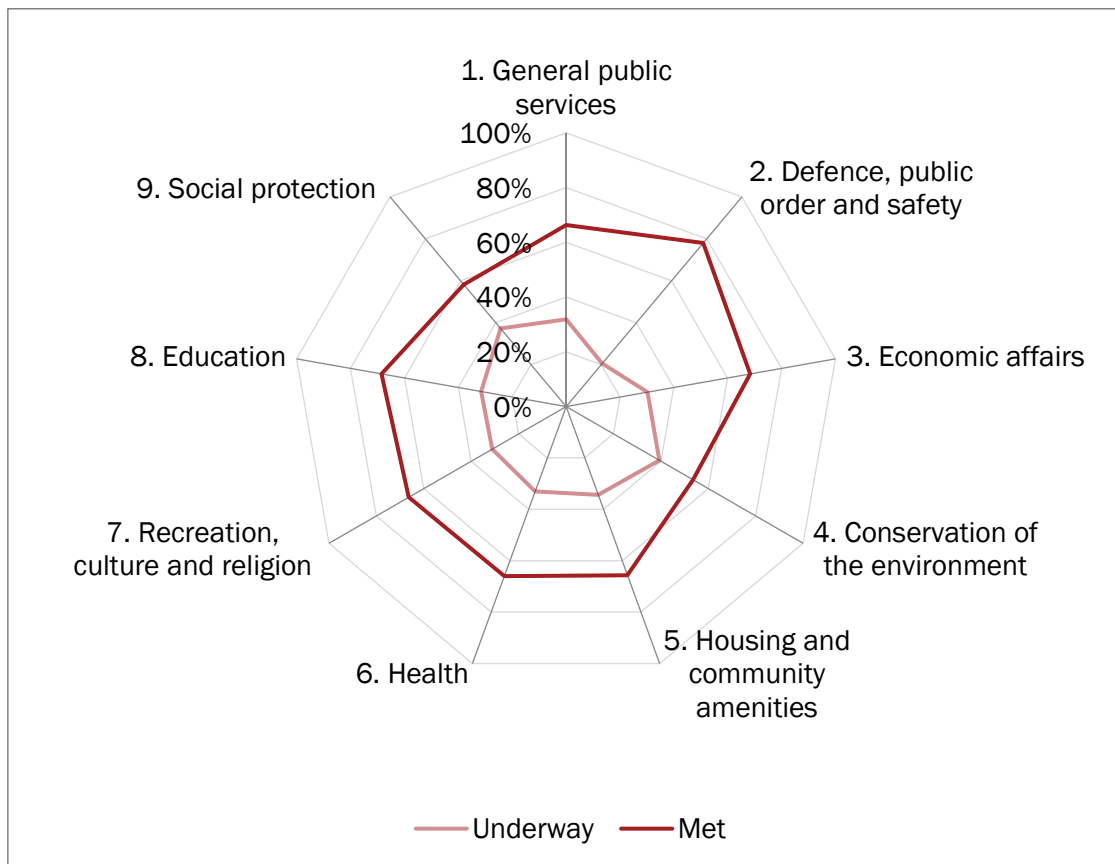
As was done at the beginning of 2021, presented below is the degree of achievement of the commitments in accordance with the Classification of the Functions of Government (COFOG), which is an internationally standardized taxonomy that enables public interventions to be organized depending on their purpose. It can also be used to classify and monitor different public interventions in predefined areas.

Table 18 and Graph 13 show, from a COFOG perspective, the extent to which the commitments adopted by the Government as at 31 December 2022 have been met.

Table 18. Status of commitments by function of government.

Functions of government	No. of commitments	Dec-22	
		Underway	Met
1. General public services	386	31.9%	66.3%
2. Defence, public order and safety	141	20.6%	78.0%
3. Economic affairs	477	30.2%	68.3%
4. Environmental protection	99	39.4%	53.5%
5. Housing and community amenities	32	34.4%	65.6%
6. Health	100	33.0%	66.0%
7. Recreation, culture and religion	119	31.1%	66.4%
8. Education	73	31.5%	68.5%
9. Social protection	86	37.2%	58.1%
<b>Total</b>	<b>1,513</b>	<b>31.1%</b>	<b>66.8%</b>

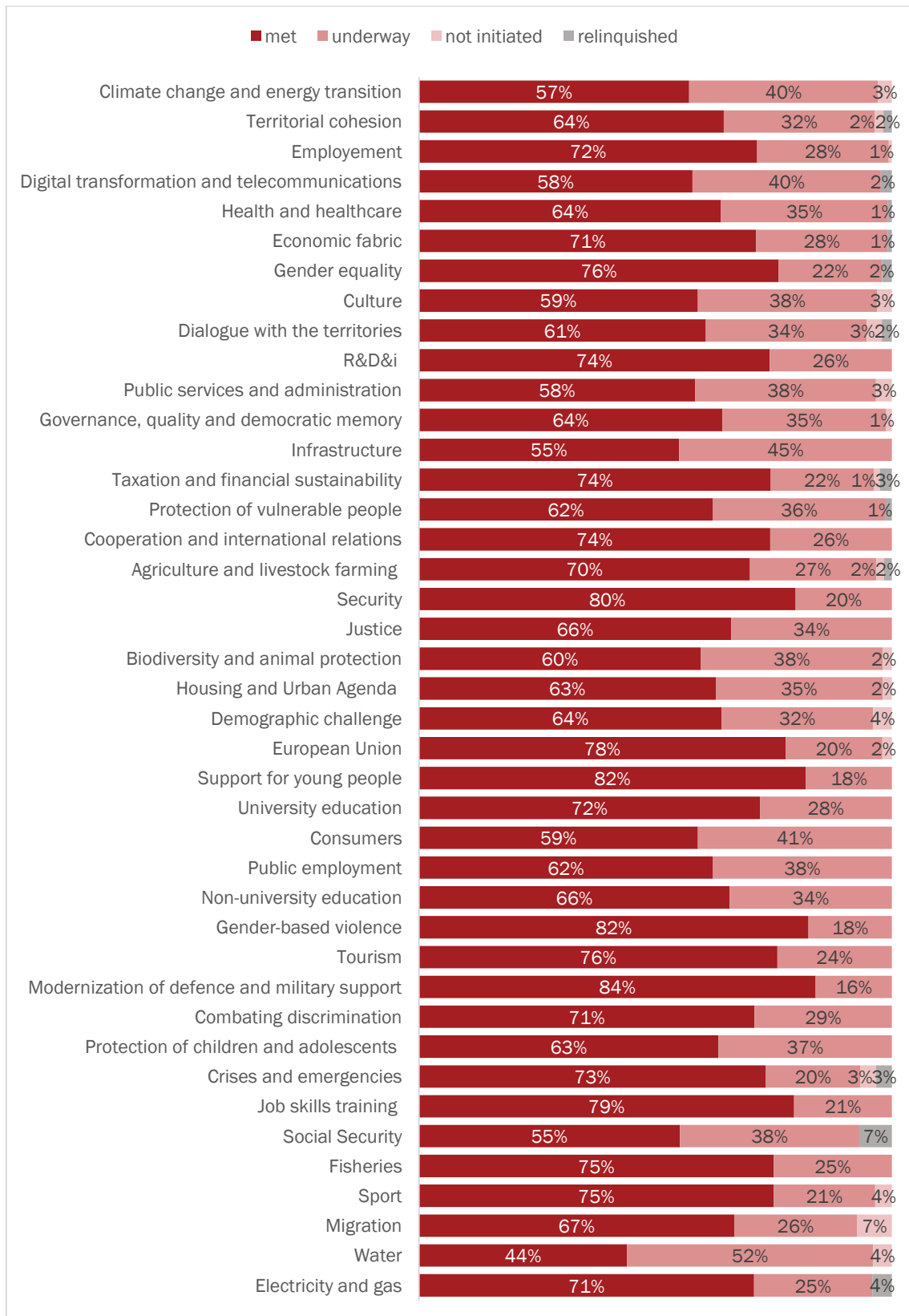
Graph 13. Status of commitments, by function of government.



### 8.8. Distribution of achievement by topic

Graph 14 and Table 19 provide details of the degree of achievement of the commitments adopted, distributed between the **41 topics identified**, as at 31 December 2022.

Graph 14. Percentage of achievement of commitments by topic, ordered by number of commitments (highest to lowest).





A commitment may be included in up to three different topics, which suitably reflects the cross-cutting nature of certain commitments.

Table 19. *Commitments met by topic, ordered by number of commitments (highest to lowest).*

Topics	Total number of commitments Dec-22	Underway		Met	
		Dec-22	Forecast Jun-23	Dec-22	Forecast Jun-23
Climate change and energy transition	168	67 (39.9%)	53 (31.5%)	96 (57.1%)	110 (65.5%)
Territorial cohesion	166	53 (31.9%)	50 (30.1%)	107 (64.5%)	110 (66.3%)
Employment	151	42 (27.8%)	27 (17.9%)	108 (71.5%)	123 (81.5%)
Digital transformation and telecommunications	128	51 (39.8%)	46 (35.9%)	74 (57.8%)	79 (61.7%)
Health and healthcare	119	42 (35.3%)	35 (29.4%)	76 (63.9%)	83 (69.7%)
Economic fabric	108	30 (27.8%)	28 (25.9%)	77 (71.3%)	79 (73.1%)
Gender equality	96	21 (21.9%)	12 (12.5%)	73 (76.0%)	82 (85.4%)
Culture	95	36 (37.9%)	35 (36.8%)	56 (58.9%)	57 (60.0%)
Dialogue with the territories	94	32 (34.0%)	29 (30.9%)	57 (60.6%)	60 (63.8%)
R&D&i	89	23 (25.8%)	19 (21.3%)	66 (74.2%)	70 (78.7%)
Public services and administration	89	34 (38.2%)	30 (33.7%)	52 (58.4%)	56 (62.9%)
Governance, quality and democratic memory	81	28 (34.6%)	20 (24.7%)	52 (64.2%)	60 (74.1%)
Infrastructure	80	36 (45.0%)	33 (41.3%)	44 (55.0%)	47 (58.8%)
Taxation and financial sustainability	78	17 (21.8%)	16 (20.5%)	58 (74.4%)	59 (75.6%)
Protection of vulnerable people	74	27 (36.5%)	20 (27.0%)	46 (62.2%)	53 (71.6%)
Cooperation and international relations	66	17 (25.8%)	14 (21.2%)	49 (74.2%)	52 (78.8%)
Agriculture and livestock farming	60	16 (26.7%)	16 (26.7%)	42 (70.0%)	43 (71.7%)
Security	59	12 (20.3%)	11 (18.6%)	47 (79.7%)	48 (81.4%)
Justice	53	18 (34.0%)	11 (20.8%)	35 (66.0%)	42 (79.2%)
Biodiversity and animal protection	52	20 (38.5%)	17 (32.7%)	31 (59.6%)	34 (65.4%)



Topics	Total number of commitments Dec-22	Underway		Met	
		Dec-22	Forecast Jun-23	Dec-22	Forecast Jun-23
Housing and urban agenda	51	18 (35.3%)	9 (17.6%)	32 (62.7%)	41 (80.4%)
Demographic challenge	50	16 (32.0%)	14 (28.0%)	32 (64.0%)	35 (70.0%)
European Union	49	10 (20.4%)	10 (20.4%)	38 (77.6%)	38 (77.6%)
Support for young people	44	8 (18.2%)	1 (2.3%)	36 (81.8%)	43 (97.7%)
University education	43	12 (27.9%)	5 (11.6%)	31 (72.1%)	38 (88.4%)
Consumers	39	16 (41.0%)	8 (20.5%)	23 (59.0%)	31 (79.5%)
Public employment	37	14 (37.8%)	8 (21.6%)	23 (62.2%)	29 (78.4%)
Non-university education	35	12 (34.3%)	11 (31.4%)	23 (65.7%)	24 (68.6%)
Gender-based violence	34	6 (17.6%)	5 (14.7%)	28 (82.4%)	29 (85.3%)
Tourism	33	8 (24.2%)	7 (21.2%)	25 (75.8%)	26 (78.8%)
Modernization of defence and military support	31	5 (16.1%)	5 (16.1%)	26 (83.9%)	26 (83.9%)
Combating discrimination	31	9 (29.0%)	4 (12.9%)	22 (71.0%)	27 (87.1%)
Protection of children and adolescents	30	11 (36.7%)	10 (33.3%)	19 (63.3%)	20 (66.7%)
Crises and emergencies	30	6 (20.0%)	5 (16.7%)	22 (73.3%)	23 (76.7%)
Job skills training	29	6 (20.7%)	5 (17.2%)	23 (79.3%)	24 (82.8%)
Social Security	29	11 (37.9%)	7 (24.1%)	16 (55.2%)	20 (69.0%)
Fisheries	28	7 (25.0%)	7 (25.0%)	21 (75.0%)	21 (75.0%)
Sport	28	6 (21.4%)	5 (17.9%)	21 (75.0%)	22 (78.6%)
Migration	27	7 (25.9%)	7 (25.9%)	18 (66.7%)	18 (66.7%)
Water	25	13 (52.0%)	10 (40.0%)	11 (44.0%)	14 (56.0%)
Electricity and gas	24	6 (25.0%)	6 (25.0%)	17 (70.8%)	17 (70.8%)
<b>Total number of Government commitments</b>	<b>1,513 [1,494]</b>	<b>471 (31.1%)</b>	<b>380 (25.1%)</b>	<b>1,011 (66.8%)</b>	<b>1,103 (72.9%)</b>



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